

## Impact Simulation of ECOWAS Rice Self-Sufficiency Policy

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### **Abstract.**

*Rice is a strategic commodity for food security in West Africa. Its consumption has grown rapidly over time and dependency on imported rice exposes the region to external shocks stemming from the global market. Given its economic and social importance, national and regional strategies have been developed to boost rice production and meet the challenge of rice self-sufficiency in West Africa by 2025. Our analysis projects total rice consumption to reach around 24 million metric tons by 2025, increasing by 74 percent over the period 2011–2025. The required average annual increase in production (8 percent) is estimated to be twice that of consumption (4 percent) to achieve the self-sufficiency goal by 2025. As a consequence, the regional GDP growth rate is expected to increase by an average of 0.4 percentage point per year relative to the baseline scenario over the period 2015–2025.*

Keywords: *Rice self-sufficiency, Food security policies, ECOWAS, elasticity, ECOSIM.*

*JEL codes: Q17, Q18, E27, D58*

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## 1. Introduction

Rice is a strategic commodity for food security in West Africa. Its consumption has grown rapidly over time as a result of population growth, urbanization, and increasing purchasing power. Average per capita consumption in the region increased from 32 kg in 1990 to 34 kg in 2000 and 49 kg in 2012 (USDA, 2012). Rice has become an important cereal in diets in West Africa. In three decades, it has emerged as the most consumed cereal in the region (15.7 million tons in 2012), before millet (15.5 million tons), corn (15.2 million tons) and sorghum (11.1 million tons).<sup>2</sup>

West Africa is structurally a rice deficit region. On average, the production of rice satisfies 60 percent of consumption in the region. Countries such as Senegal, Ghana, Benin and Côte d'Ivoire have a self-sufficiency rate lower than 40 percent. On the other hand, the self-sufficiency rate in Mali, Guinea, Nigeria, and Sierra Leone is higher than 60 percent. The supply deficit is covered by imports from the international market. West Africa's imports represent about 20 percent of the world rice trade.<sup>3</sup> The region's imports are estimated at around 7 and 8 million tons in 2011 and 2012, respectively, representing a bill of nearly \$3.5 to \$4.0 billion.<sup>4</sup> Four countries — Nigeria, Senegal, Côte d'Ivoire and Benin — account for more than 50 percent of the region's rice imports. The region's rice trade is facilitated by a relatively liberal policy, with the exception of Nigeria.<sup>5</sup>

The dependency on imports for nearly half of its overall supply exposes the region to external shocks stemming from instability in global rice markets, more so than in the case of traditional cereals. During the 2008 crisis, the surge in world prices of rice was transmitted more strongly to the region. According to the Food and Agriculture Organization, the crisis has resulted in an increase in the number of undernourished people in the region. The low integration of local rice markets has not mitigated the adverse impact of the crisis on populations. Indeed, the level of intraregional trade in rice is still very low reflecting the supply constraint faced by the region. Self-consumption is still predominant in the production areas, and local rice trade flows within and between countries are weak. However, important rural-

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<sup>2</sup> Throughout the paper, all measurements cited in tons refer to metric tons. In 1990, rice was the fourth most consumed cereal in West Africa (5.2 million tons) after sorghum (6.1 million tons), millet (8.1 million tons) and maize (8.2 million tons).

<sup>3</sup> The region, as a whole, could have potentially significant influence on international rice prices, but the impact is expected to be less important, as countries decide individually on imported quantities.

<sup>4</sup> Throughout the paper, all dollar amounts cited refer to US dollars.

<sup>5</sup> Nigeria applies a 50 percent tax rate on imported rice, compared to the 10 percent applied by the eight countries of the West African Economic and Monetary Union.

urban trade takes place in some countries, such as Mali and Guinea, which have high (80 percent) rates of self-sufficiency in rice.

Given the economic and social role rice is playing in the region, this cereal has drawn increasing attention in the majority of countries in West Africa. Most West African states have developed National Rice Development Strategies (NRDS) alongside sector-wide strategies. Furthermore, the Economic Community of West African States (ECOWAS) has been actively pursuing a strategy, under the regional offensive, to boost rice production and achieve self-sufficiency in rice by 2025.

The regional and national strategies and policies require relevant information on rice demand dynamics for the implementation of an adequate supply policy. Thus, our analysis aims at contributing to a better understanding of the future consumption of rice in West Africa. Moreover, an ex-ante analysis is undertaken to provide evidence on the likely economic growth, employment and food security impacts of achieving rice self-sufficiency in the region.

The following section is devoted to an overview of the rice economy in the ECOWAS region. Section three discusses the regional and national strategies and policies to boost rice production. Then, we present the methodology adopted to forecast future rice consumption and simulate the impacts of the self-sufficiency policy in section four. Discussion of results follows in section five. We conclude with a summary of the main assumptions and results of the study.

## **2. The Rice Economy in West Africa**

Population growth, urbanization, and higher purchasing power are the main underlying factors driving changes in food demand and consumption in West Africa. Cereals will continue to occupy an important share in the regional food basket, but a strong tendency towards caloric re-composition has appeared. An upward trend in rice consumption is evident for West Africa. This region has experienced consumption growth rates amongst the highest in recent years. Rice has become a strategic commodity in terms of food security and surpasses millet and sorghum in terms of calorie intake per day per capita. In 2009, rice contributed 27 percent of the total amount of calories available in the region, compared to 20 percent, 22 percent and 20 percent for maize, millet and sorghum respectively (FAO, 2014).

Rice consumption<sup>6</sup> in West Africa was estimated at more than 13 million tons in 2011. Table 1 shows Nigeria leading in terms of consumption (33.8 percent of total consumption in

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<sup>6</sup>Throughout the paper, rice consumption refers to apparent consumption of rice, estimated from produced paddy volumes, converted into milled rice, plus imports net of exports.

the region), followed by Mali, Côte d'Ivoire and Guinea (11.5 percent, 10.7 percent and 10.1 percent respectively). To a lesser extent, Senegal, Sierra Leone, and Ghana are also large consumers of rice (7.6 percent, 5.8 percent, and 5.4 percent respectively). Population sizes in Nigeria and Ghana and per capita consumption in Sierra Leone are the main drivers of high rice consumption. Both population and per capita consumption are important factors in rice consumption in Côte d'Ivoire, Guinea, Mali, and Senegal.

**[INSERT TABLE 1 HERE]**

Population and real income are identified as the main drivers of rice demand and consumption. Annexed figure A.1 shows an increasing trend in rice consumption since 1995. Two periods of increasing consumption are identified: a slow increase before 2000 and a rapid increase after 2000. Population increased at an annual rate of 2.7 percent throughout the period 1994–2011 while annual income changes have been more uneven. The first and second consumption growth periods coincide with periods of slow and rapid real GDP growth, respectively (annexed Figures 7 and 8).

An annual average growth rate of 4 percent in rice consumption is estimated for ECOWAS over the period 1994–2011 (Table 2). Higher annual consumption growth rates are recorded for Burkina Faso (8.2 percent), Togo (6.5 percent), Ghana (5.9 percent), Mali (5.4 percent), and Benin (5.4 percent). In general, higher rice consumption growth is linked to higher per capita income growth, including in countries such as Mali where rice is widely consumed. The (apparent) consumption of rice appears to be less driven by income and population growth in Benin and Togo.<sup>7</sup>

**[INSERT TABLE 2 HERE]**

West Africa is the main producer of rice in Africa with nearly half of the continent's rice production. In 2010, the region produced 12.3 million tons of paddy rice (Table 3). The largest production area is in Nigeria, accounting for 41 percent of area planted with rice in 2010. Guinea is the second largest rice production basin in terms of area with nearly 14 percent of area planted, followed by Mali (12 percent). To some extent, important production areas were also recorded in Sierra Leone (9 percent) and Côte d'Ivoire (7 percent). The strong growth of rice yields recorded in Mali over the recent years have permitted Mali to become the second largest producer of rice in the region (19 percent of total production), behind Nigeria (37 percent) and before Guinea (12 percent). It is worthwhile to note that Senegal recorded the highest rice productivity in West Africa in 2010 (Table 3).

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<sup>7</sup> Apparent consumption is estimated for each of the fifteen countries is estimated from produced paddy volumes, converted into milled rice, plus imports net of exports.

**[INSERT TABLE 3 HERE]**

The annual average production of rice has more than tripled since the 1970s. The region has experienced a significant improvement in rice production performance with an annual growth rate of 5.4 percent over the 2000s (Table 4). Rice production performance has been strong after the 2008 crisis, with an annual average increase of 11.3 percent, while the pre-crisis performance was more modest (2.0 percent). Recent increases in production are largely supported by increases in yield (71 percent) and, less importantly, increases in acreage (29 percent). The 2008 food crisis has largely contributed to reversing these contributions, which were before the crisis around 24 percent and 76 percent for yields and planted area respectively (ECOWAS, UEMOA, and NPCA, 2014).

Nigeria gave an important boost to its rice production, which grew by an annual average of 11.3 percent over the period 2008–2011 as compared to 0.3 percent over 2001–2007 (Table 4). The annual average production growth rate of rice also doubled in Mali (8.0 percent to 16.0 percent) over the two periods, while it increased modestly in Guinea (3.1 percent to 4.7 percent) and Côte d'Ivoire (-0.1 percent to 3.9 percent) and decelerated in Sierra Leone (22.0 percent to 16.7 percent). Senegal shows the highest performance in rice production, with an annual average growth rate increasing from 2.2 percent to 30.4 percent between the periods 2001–2007 and 2008–2011.

**[INSERT TABLE 4 HERE]**

Rice consumption increased more than production over the pre-crisis period. Consequently, the gap between production and consumption has been widening continuously and has been filled by imports. Thus, the consumption coverage rate decreased from 60.3 percent to 50.3 percent between the 1990s and the 2000s (Table 5). The region remains heavily dependent on imported rice from the international market. Dependency has increased during the last decade as imports have more than tripled between 1980 and 2012.

Dependency statistics show huge discrepancies among countries. The Gambia and Senegal remain the most dependent on imported rice among the fifteen countries in West Africa, with a consumption coverage rate of about 20 percent. In contrast, Mali, Guinea, and Sierra Leone produce more than 70 percent of their rice consumption needs. Nigeria's consumption coverage rate is estimated at around half of the country's need.

The major importers of the region are Nigeria, Senegal and Côte d'Ivoire. Nigeria imported more than 2 million tons per year on average over the period 2000–2012. The annual average imports of Senegal and Côte d'Ivoire are estimated at more than 850,000 tons for each over the same period.

## [INSERT TABLE 5 HERE]

West African rice remains competitive in terms of production cost and remains a high potential growth area if a number of constraints related to production, processing, and marketing are resolved. Despite the constraints faced by production, high production potential areas are seen in many countries in the region, particularly Benin, Ghana, Mali, Nigeria, and Senegal (OECD, 2011). Water control is seen as the key constraint in improving rice performance in the region (Blein et al., 2008).

### 3. Rice Self-Sufficiency Policies in West Africa

Rice has always played a key role in agricultural development policies and strategies in West Africa. This role was strengthened by the 2008 food crisis, and the need to boost rice production in the region became a sensitive political, economic and social issue. The implementation of emergency programs to cope with the crisis has contributed to achieving notable gains in rice productivity and production. This achievement encouraged West African states to develop and adopt National Rice Development Strategies (NRDS) with technical assistance from AfricaRice and financial support from JICA (Japanese International Cooperation Agency).<sup>8</sup> The main strategic objectives and intervention areas of the different NRDS are listed in Table A.1 in the Annex.

The national rice strategies aim at achieving rice self-sufficiency between 2015 and 2020. This ambition is motivated by the existence of favourable natural, political and economic conditions in the region — agro-ecological potential, production techniques and processing technologies, and political will to enhance intra-regional trade — which will contribute to meeting and sustaining the food needs of the people.

West African rice farming is dominated by small rural producers and has not yet attracted large private investors in the production segment. Thus, rice policies reflected in the national strategies focus both on increasing the productivity of small rural producers and promoting the involvement of the private sector in the processing and distribution segments of the value chain, with states providing a number of incentives. Although notable differences appear from one country to another, the intervention areas and priority actions of the various strategies show two constant elements: support to increase productivity and production, and support for adding value to production, which includes processing, packaging and marketing of rice. Building the

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<sup>8</sup> A strategy was developed and adopted in all West African countries except Cape Verde, The Gambia, and Guinea Bissau.

capacities of stakeholders, establishing information systems, improving funding mechanisms, and addressing the cross-cutting issues of gender, environment and governance of the sector are among other actions highlighted in the NRDS.

The 2008 food crisis also contributed to accelerating the implementation of the regional agricultural policy. Maize and rice benefited from state-led incentives facilitating access to seeds, fertilizers, and small equipment and showed significant productivity and production improvements. In the same vein, the ECOWAS Commission launched a number of initiatives to support the countries in their strategies to improve the food and nutrition status of their populations. The regional offensive for sustainable recovery in the rice economy is among the initiatives launched by the ECOWAS Commission. Rice is one of the five strategic commodities of the UEMOA and ECOWAS agricultural policies and the regional offensive aims at supporting recent production increases with a view to achieving self-sufficiency in the region by 2025. The regional offensive for sustainable and sustained recovery of rice production in West Africa is developed to support the entire rice value chain by considering the following dimensions: production, processing, packaging, and marketing.

The program is designed to provide support to and raise the productivity of the different production systems through targeted and tailored interventions (incentives, investment, capacity building) to stakeholders (family farmers, agricultural entrepreneurs and producer organisations). The production dimension addresses the issues of improvements to be made in different ecosystems; the availability of production factors, including improved seeds, fertilizers, and agricultural machinery; research; and the structuring of actors (rice producers, seed producers, fertilizer distributors, etc.). The challenge of production is to sustainably increase domestic rice production by improving the productivity and competitiveness of the different production and processing systems.

The dissemination of adapted and cost-effective processing technologies is another challenge of the program. The ultimate goal is to promote local rice varieties by improving their local and regional market competitiveness and making them more attractive to consumers. The promotion of local rice production also raises the key issues of the involvement of the private sector in the rice value chain and partnerships between the various stakeholders, including governments, producers, producer organisations and the private sector (funding institutions, industrialists/processors and distributors of inputs and milled products, etc.).

The marketing dimension of the program addresses the critical issue of integration of the regional market for local rice. Necessary reforms to be conducted and specific actions to be developed to promote the regional rice market are highlighted. Developing cross-border trade

by lifting trade barriers, establishing favorable incentives, and creating an enabling business environment are certain to ease trade transactions between the rice surplus and deficit areas in West Africa.

#### 4. Methodology

The program to support the regional offensive for sustainable and sustained rice development in West Africa is based on the assumption of self-sufficiency of the region by 2025. The important economic and social role of rice in West Africa calls for an ex-ante economywide impact assessment of the program. This analysis investigates the effort needed to achieve the self-sufficiency objective by exploring different scenarios of future consumption of rice in the region. We then simulate the impacts of achieving rice self-sufficiency on employment, consumption and overall economic growth in the region.

We propose an econometric model of rice consumption linked to an economywide simulation model. The econometric model allows us to forecast future consumption of rice in the region. The latter information is used in the economywide model to simulate the levels of productivity and production required to meet the self-sufficiency objective. The simulation is performed under the following assumptions, which reflect the various components of the regional program: full integration of local rice markets; development of supply capacity and trade facilitation with regard to the global market; and production increases through productivity gains.<sup>9</sup>

##### 4.1. Forecasting Regional Rice Consumption

This section focuses on econometric estimations and projections of rice consumption in West Africa. Future rice consumption is projected using economic models. Total rice consumption ( $C$ ) in a given period ( $t$ ) is determined by total population ( $POP$ ) and per capita consumption ( $c$ ):

$$C_t = POP_t \cdot c_t$$

The Department of Economic and Social Affairs (DESA) of the United Nations provides annual outlooks of world population based on assumptions on fertility, mortality, and migration. We use population projections based on the stability (or no change) hypothesis, given the relatively short 15 year time horizon of the analysis. Thus, the population of West Africa is

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<sup>9</sup>The main focuses of the national strategies and regional program are on productivity and production increases, promotion of a locally and regionally competitive local rice, and integration of regional markets for local rice.



expected to increase by almost fifty percent over the period 2011–2025, from 310 million in 2011 to 455 million in 2025, with an average annual increase of 2.8 percent over the period.<sup>10</sup>

We use two approaches successively to project future per capita consumption of rice. The first approach is based on the exponential smoothing method in a state space framework as developed by Hyndman et al. (2002); the second estimates the income elasticity of rice and proposes a structural model for per capita rice consumption.

#### 4.2. The Exponential Smoothing Method

In forecasting, exponential smoothing methods are among the most commonly used approaches. They were introduced in the 1950s and recently, some studies have suggested the computation of the confidence interval (Chatfield and Yar, 1991; Ord et al., 1997; and Koehler et al., 2001). The contribution of the approach proposed by Hyndman et al. (2002), beyond the unification of the state space modeling and smoothing methods framework, is threefold: maximum likelihood estimation, the derivation of confidence intervals, and the calculation of information criteria to allow for choosing the best specification. The methods of simple exponential, double exponential smoothing and Holt-Winters are special cases of exponential smoothing in the state space framework.<sup>11</sup> This framework models each component (level, slope and seasonality) of the interested variable. Each of those components can be put in the form:

$$l_t = \alpha P_t + (1 - \alpha)Q_t \quad (1)$$

$$b_t = \beta R_t + (\varphi - \beta)b_{t-1} \quad (2)$$

$$s_t = \gamma T_t + (1 - \gamma)s_{t-m} \quad (3)$$

With  $l_t$  the level of the series at time  $t$ ,  $b_t$  its growth,  $s_t$  the seasonality and  $m$  the number of seasons per year;  $\alpha$ ,  $\beta$ ,  $\varphi$  and  $\gamma$  are the parameters of the model;  $P_t$ ,  $Q_t$ ,  $R_t$  et  $T_t$  are magnitudes which vary according to the model specification.<sup>12</sup> For example, for simple exponential smoothing:

$$\begin{cases} P_t = Y_t \\ Q_t = l_{t-1}, \varphi = 1 \\ F_{t+h} = l_t \end{cases}$$

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<sup>10</sup> Detailed country information is available in the West Africa Rice Monitoring (WARM) Toolkit database and accessible upon request.

<sup>11</sup> Simple exponential smoothing in this framework is a model without trend or seasonality; double smoothing is equivalent to a model with an additive trend without seasonality, while the Holt-Winters model incorporates an additive tendency and additive seasonality.

<sup>12</sup> It depends on the specification adopted for the trend and the seasonal components. For the trend component, we have no trend specification, the additive trend, the multiplicative or the damped trend option. Three specifications possible for seasonal component (No seasonal component, additive and multiplication seasonality). Therefore, 12 models specification is possible.

Where  $F_{t+h}$  is the forecast at horizon  $h$ . For double exponential smoothing:

$$\begin{cases} P_t = Y_t \\ Q_t = l_{t-1} + b_{t-1} , & R_t = l_t - l_{t-1}, \quad \varphi = 1 \\ F_{t+h} = l_t + h b_t \end{cases}$$

For more details, the interested reader can refer to the article by Hyndman et al. (2002). The next step is to write previous equations in innovation state space representation. There are two error specifications in this framework: additive and multiplicative error. The use of additive or multiplicative error lead to the same the pointwise forecast but with different prediction interval. In other words, the error specification considered has no impact on the forecast but only on the prediction intervals. The innovation state space representation is as follows:

$$Y_t = h(x_{t-1}) + k(x_{t-1}) \varepsilon_t \quad (4)$$

$$x_t = f(x_{t-1}) + g(x_{t-1}) \varepsilon_t \quad (5)$$

With  $Y_t$  the time series observed,  $x_t$  the state variable and  $\varepsilon_t$  Gaussian white noise.

Defining  $x_t = (l_t, b_t, s_t, s_{t-1}, \dots, s_{t-(m-1)})$ ,  $e_t = k(x_{t-1}) \varepsilon_t$ ,  $\mu_t = h(x_{t-1})$ , equation (4) becomes

$$Y_t = \mu_t + e_t$$

In the additive error case,  $k(x_{t-1}) = 1$ , where (4) becomes  $Y_t = \mu_t + \varepsilon_t$  while in the multiplicative case,  $k(x_{t-1}) = h(x_{t-1})$  so equation (4) becomes  $Y_t = \mu_t(1 + \varepsilon_t)$ .

The estimate of the system (4) and (5) is performed using maximum likelihood estimation. This approach is automated by authors to select and estimate the best specification among possible models using information criteria.

### 4.3. The Structural Method

This method estimates per capita consumption through the estimation of the income elasticity of rice demand and the projection of real per capita income following the method proposed by Hyndman et al. (2002). Consumer behavior vis-à-vis a product is mainly explained by the consumer's budget and the price of the product. Thus, following Pesaran and Smith (1995) and Pesaran et al. (1997, 1999), rice consumption behavior is modeled using an ARDL (Autoregressive Distributed Lag) model. The formulation of this approach in the case of panel data is given by:

$$c_{i,t} = \mu_i + b_i t + \beta_{0i} c_{i,t-1} + \alpha_{0i} y_{i,t} + \alpha_{1i} y_{i,t-1} + \gamma_{0i} \pi_{i,t} + \gamma_{1i} \pi_{i,t-1} + \varepsilon_{i,t} \quad (6)$$

Where  $c_{i,t}$  represents the logarithm of per capita rice consumption in country  $i$ ;  $y_{i,t}$  the logarithm of per capita income;  $\pi_{i,t}$  the inflation rate at date  $t$  in country  $i$ ;  $\mu_i$  a country fixed effect;  $b_i$  the time effect; and  $\varepsilon_{i,t}$  the error, assumed *i.i.d.* In model (1), country heterogeneity

is taken into account. We admit the possibility that the dynamics of rice consumption may differ from one country to another. The existence of a co-integration relationship leads to rewriting equation (1) as an error correction model as follows:

$$\Delta c_{i,t} = \varphi_i (c_{i,t-1} - \theta_{0i} - \theta_{1i}t - \theta_{2i}y_{i,t} - \theta_{3i}\pi_{i,t}) + \alpha_{1i}\Delta y_{i,t} + \gamma_{1i}\Delta\pi_{i,t} + \epsilon_{i,t} \quad (7)$$

$$\text{With } \varphi_i = -(1 - \beta_{0i}), \theta_{0i} = \frac{\mu_i}{1 - \beta_{0i}}, \theta_{1i} = \frac{b_i}{1 - \beta_{0i}}, \theta_{2i} = \frac{\alpha_{0i} + \alpha_{1i}}{1 - \beta_{0i}}, \theta_{3i} = \frac{\gamma_{0i} + \gamma_{1i}}{1 - \beta_{0i}}.$$

To estimate equation (2), we use and compare three alternative approaches: the Mean Group (MG) estimator, the Pooled Mean Group (PMG) estimator, and the Dynamic Fixed Effects (DFE) estimator. The first is provided by Pesaran and Smith (1995) and assumes heterogeneity of rice consumption in the panel of countries; it is used to calculate the average estimators obtained from equation (2) for each country. The second is proposed by Pesaran, Shin and Smith (1997, 1999) and combines the pooled regression and the mean estimators, assuming the existence of an identical long-term relationship for all countries but a country specific short-term dynamic. The DFE estimator, unlike the others, assumes homogeneity between countries. The three estimators are compared to one another via a Hausman test as suggested by Pesaran et al. (1999). Prior to these estimates, the choice of optimal delay was made through information criteria. In different groups of countries the optimal choice is the ARDL (1,1,1) model in level. The estimated income elasticity ( $\theta_{2i}$ ) is used to derive the level of per capita consumption, which is aggregated at each reporting date as follows:

$$c_{i,t+1} = (1 + \theta_{2i} * \Delta y_{i,t+1}) * c_{i,t} \quad (8)$$

$$C_{i,t+1} = pop_{i,t+1} * c_{i,t+1} \quad (9)$$

Where  $C_{i,t+1}$  represents aggregate consumption and  $y_{i,t+1}$  is the predicted per capita real income obtained by the method of exponential smoothing in state space.

The projections of per capita consumption of rice use consumption data from the FAO, forecasts of changes in the real gross domestic product or income and estimates of income elasticity values for rice demand. (Apparent) consumption of countries in the sub-region are estimated from produced paddy volumes, converted into milled rice<sup>13</sup>, plus imports net of exports.

#### 4.4. The Economywide Model

Forecasting the regional consumption of rice is an important step in understanding the additional production effort needed to meet the rice self-sufficiency goal in 2025. Then, the

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<sup>13</sup>The following processing efficiency rates are used: 60 percent until 2015, 63 percent until 2018, and 65 percent beyond 2018.

required productivity and production increases are estimated using an economywide simulation model in order to assess the overall direct and indirect impacts of the program. A regional rice model is built based upon the ECOWAS Simulation Model (ECOSIM).

ECOSIM is a multicountry Computable General Equilibrium (CGE) model that brings together country-specific models for the fifteen ECOWAS member states in a single modeling framework. ECOSIM establishes a relationship among the fifteen economies through the trading of goods and services, as well as the mobility of labor and capital factors. Furthermore, the model integrates features that specify the relationship among the eight member states of the West African Economic and Monetary Union (WAEMU). These countries share a single currency and have a common monetary policy.

Country-specific models are grounded in the neoclassical general equilibrium theory. Producers and consumers respond to relative prices as a result of profit-maximizing and utility-maximizing behaviors. Perfect competition prevails in the sense that producers and consumers take as given the relative prices that simultaneously equalize the quantity produced to the quantity demanded in each market. While all commodity markets follow the neoclassical market-clearing price mechanism, producer and consumer prices vary by given tax and subsidy rates, as well as margin rates.<sup>14</sup>

The ECOSIM model is customized to address the rice policy issue by highlighting rice activity in each economy (i.e. supply, demand, trade, and markets) using country-specific social accounting matrices (SAM).<sup>15</sup> The customized regional rice model is used to analyze the impact of the regional rice self-sufficiency policy on trade (imports and exports), agricultural and non-agricultural growth, employment, and food security.

Country-specific production systems are assumed for local supply of rice.<sup>16</sup> Rice production is modeled as a two-level nested function which combines labor, capital, and various inputs in an imperfect substitution relationship.<sup>17</sup>

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<sup>14</sup> See Fofana et al. (Upcoming IFPRI Discussion Paper) for further discussions on ECOSIM.

<sup>15</sup> Rice activity is highlighted in all countries except Cape Verde because of data limitations. Cape Verde is not a major player in terms of either production or consumption in the regional rice market; thus, the absence of data is not likely to have a major implications for the simulation results.

<sup>16</sup> The model does not integrate the various rice production systems observed in the region. According to Diagne et al. (2013), rice ecosystems in West Africa are conventionally classified into rainfed upland (43 percent of the cultivated area in 2009), rainfed lowland (40 percent), irrigated systems (12 percent), and mangrove and deep water (5 percent).

<sup>17</sup> The model treats the milling and packaging segment of the rice value chain as a continuation of production activities and does not explicitly separate them from the production of paddy.

Local production is supplied to the domestic market and exported to the region and the rest of world. The baseline scenario assumes low rice exports, as reflected by the SAMs. Thus, local production is mostly supplied to the domestic market.

Representative consumers maximize utility under given budgets and market prices. They are assumed to have Stone-Geary type preferences, which specify minimum consumption of rice and other products, on the one hand, and a supernumerary component allocated to rice and other products given changes in relative prices, on the other. The allocation of the supernumerary to rice and other products is closely related to income elasticities.

Imperfect substitution between internationally-imported and locally-produced rice is assumed on the demand side (Armington assumption). We assume a low level of intraregional trade of rice and most imports are supplied from outside the region. The relative price of imported rice is defined by the world fixed price (small country assumption), the exchange rate, and government interventions (taxes and subsidies). Relative prices determine the allocation of demand between local and international markets.

## **5. Results and discussion**

The results of the rice consumption forecasting and policy impact simulation are presented and discussed in this section. Rice consumption forecasting is used in calibrating the simulation model's baseline; then the policy simulation results are assessed against the baseline values.

### *5.1. West African Rice Consumption Outlook*

We explore scenarios for forecasting West African rice consumption based on population and income growth as well as consumption behaviour. Regional GDP is expected to increase at an average annual rate of 5.0 percent in the coming decade, exceeding the economic performance of the previous decade slightly, which saw an average annual GDP growth rate of 4.8 percent from 1994 to 2008. Population is projected to increase at 2.8 percent annually from 2011 to 2025. As pointed out earlier, we use two modeling techniques to forecast rice consumption: the exponential smoothing approach based on historical trends (trend scenario), and the structural model based on estimation of income elasticity (structural scenario). In the

structural approach, the income elasticity of rice demand is estimated at 0.527 at the regional level.<sup>18</sup>

The two approaches to modeling per capita rice consumption lead to an estimate of total rice consumption between 23 and 24 million tons of milled rice in 2025 (Table 6). The results are compared against the scenario of constant per capita consumption (stability scenario), in which population growth is the main determinant of rice consumption in the region.

**[INSERT TABLE 6 HERE]**

When we assume a fixed average per capita consumption of 44 kg (the estimate for 2011) over the period, total consumption of 20 million tons is projected for 2025 (Table 5). Thus, rice consumption growth follows the demographic trend of 46 percent growth over the period 2011–2025, and an average annual rate of 2.7 percent. These results are below the historical increase of 91 percent over the period 1994–2008, with an average annual rate of 4.7 percent. Thus, fixed per capita consumption appears to be a strong assumption, with the rapid demographic change linked to income and price changes affecting food consumption habits in West Africa.

We project average annual per capita rice consumption between 49.9 and 52.6 kg in 2025, with an annual growth rate of 3.6 to 4.0 percent from 2011 to 2025. These projections appear to be consistent in the sense that the average per capita consumption in the region increased from 32 kg in 1990 to 34 kg in 2000 and 49 kg in 2012. We will use the results of the trend scenario, which correspond to the upper bound of the estimated rice consumption, as the basis for the remainder of our analysis. Thus, total rice consumption is expected to increase by 73.5 percent over the period 2011–2025, i.e. at an average annual rate of 4.0 percent. Consequently, an annual production growth rate of 8.3 percent is needed to achieve the self-sufficiency goal by 2025 (Figure 1).

**[INSERT FIGURE 1 HERE]**

## *5.2. Economywide Impact of the Rice Self-Sufficiency Policy*

ECOWAS Simulation Model (ECOSIM) is used to assess ex-ante the economic impact of the West African rice policy. The simulation scenario is based on the following assumptions:

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<sup>18</sup>The error correction model provides a range of income elasticity values depending on the estimator (annexed Table A.2). However, the Hausman test retains the PMG estimator at the regional level. On the other hand, the MG estimator is preferred in the case of high rice-consuming and low rice-consuming groups, for which income elasticity is estimated at 0.645 and 0.306, respectively. Although inflation increases the explanatory power of the model, it remains not statistically significant in most models (short and long run). Further, the sign of the value is not stable from one model to another.

West African rice markets are fully integrated; that is, rice prices change by the same percentage in each market;

Extra-regional rice export capacity is developed with a coverage rate (i.e. export-to-import ratio) of at least 1 percent at the initial stage of the program; the facilitation of rice exports allows producers to easily make trade-offs between intra- and extra-regional markets;<sup>19</sup>

Increases in production are met through productivity improvements; the latter are assumed to be uniform among countries and production systems.<sup>20</sup>

Results of the rice self-sufficiency scenario are compared to those of the baseline or reference scenario. The latter is based on the following assumptions: absence of important productivity shocks, low integration of local rice markets within the region, and low export capacity and trade facilitation. Both scenarios are simulated under the assumption of a small increase (1 percent per year) in world rice prices and the prices of other food products.<sup>21</sup> Figure 2 below highlights the self-sufficiency rates under the baseline and rice self-sufficiency scenarios.

**[INSERT FIGURE 2 HERE]**

Under the regional self-sufficiency policy, the rice sector value added grows at an average annual rate of 11.8 percent, twice that of the baseline scenario at 5.5 percent (Figure 3). However, the ripple effect throughout the national economy remains small, due to the small share of the rice sector in the overall agricultural sector; the rice sector contributed just 5.4 percent of overall agricultural value added in 2009.

**[INSERT FIGURE 3 HERE]**

In the baseline scenario, imports increase for all agricultural and non-agricultural products over the period 2014–2025. This increasing trend is reversed for rice under the regional self-sufficiency policy (Table 7). The extra-regional export development and facilitation contribute to improving rice exports to compensate for imports by the end of the simulation period. The cumulative gain in foreign exchange is estimated to nearly US \$25.4 billion compared to the baseline scenario over the period 2014-2025 (Figure 4).

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<sup>19</sup> This is captured through the elasticity of transformation between local and extra-regional markets.

<sup>20</sup> In the future we will explore scenarios assuming non-uniform increases in productivity, based on the type of production system (irrigated, rainfed upland, rainfed lowland, mangrove, and deep water), initial productivity levels, and land supply constraints by country.

<sup>21</sup> The results do not vary significantly when world prices increase at about 10 percent per year.

However, the improvement in the rice trade balance negatively affects the rest of the economy through the appreciation of the exchange rate. Thus, other agricultural and non-agricultural products record declining exports and increasing imports.

**[INSERT FIGURE 4 HERE]**

**[INSERT TABLE 7 HERE]**

West African GDP growth rate is 0.35-0.45 percentage points higher each year under the self-sufficiency scenario than under the baseline scenario (Figure 5). The incremental growth creates a cumulative wealth of nearly \$85 billion over the period 2015-2025 (38.1 percent of regional GDP in 2009).<sup>22</sup> Annual regional GDP would be \$19 billion higher in 2025.

**[INSERT FIGURE 5 HERE]**

Employment in the region increases by 20.7 and 15.8 million for agricultural and non-agricultural sectors respectively relative to the baseline scenario over the period 2014–2025 (Figure 6). Real consumption expenditures increase as a consequence of the implementation of the rice policy. By 2025, rice expenditures and food product expenditures increase by 14 percent and 4 percent relative to the baseline scenario, respectively. Thus, the results indicate significant improvement in food security in the region, particularly for high rice-consuming countries (Figure 7).

**[INSERT FIGURE 6 HERE]**

**[INSERT FIGURE 7 HERE]**

## **6. Conclusion**

We developed economic models to forecast future rice consumption, and then simulated the economywide impacts of achieving rice self-sufficiency in West Africa. Two econometric methods are explored in estimating and predicting future rice consumption for the fifteen West African countries. The first method is based on the exponential smoothing method in a state space framework, while the second estimates the income elasticity of rice demand and uses a structural model to estimate per capita consumption.

Forecasting future rice consumption is an important step in understanding the additional production effort required to meet the rice self-sufficiency goal by 2025. Rice consumption results are used in calibrating the simulation model baseline. Then, increases in productivity and production required to meet the self-sufficiency goal are simulated. The regional rice simulation model builds upon the ECOWAS Simulation Model (ECOSIM). We customize the

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<sup>22</sup> These values are measured in constant 2009 US dollars.



latter to rice supply, demand, and market peculiarities and use the resulting model to analyze the impacts of the regional rice self-sufficiency policy.

The simulation scenario is based on the assumptions of full integration of West African rice markets; the development and facilitation of extra-regional exports; and the meeting of production increases through productivity gains.

The projected increase in West African rice consumption is the result of population growth and the change in per capita consumption. The average per capita consumption of rice is projected to increase from 44 to 53 kilograms between 2011 and 2025. As a consequence, total rice consumption increases at an average annual rate of 4 percent, with a cumulative increase of 74 percent over the period 2011–2025. West Africa’s rice consumption reaches 24 million tons at the end of the period.

Under the regional self-sufficiency policy, the rice sector is expected to grow at an average annual rate of 11.8 percent; that is twice the average annual growth rate of 6 percent simulated under the baseline scenario. As a consequence, rice imports decline and extra-regional exports improve rapidly to cover the cost of imports by the end of the simulation period.

Implementation of the regional policy increases the growth rate of regional GDP by an average of 0.4 percentage points each year between 2011 and 2025 relative to the baseline scenario. The incremental growth creates additional wealth of \$85 billion, which represents 38.1 percent of ECOWAS GDP in 2009. The cumulative employment created reaches 37 million over the period 2014–2025 (21 and 16 million in the agricultural and non-agricultural sectors respectively). Real consumption expenses increase by 14 percent for rice and 4 percent for food products by 2025. The regional policy is expected to improve food security in the region, particularly in high rice-consumption countries.

Productivity increases are simulated uniformly regardless of country specificities and the type of production — rainfed upland, rainfed lowland, irrigated, mangrove, and deep water. This is certainly not the optimal allocation of resources in the region when countries show different endowments, levels of productivity, and production, processing and trading costs. As a future extension, we will be exploring heterogeneities in rice production. Thus, rice production will no longer be treated as one aggregated sector; rather, various production systems will be accounted for by country. Furthermore, our modeling of the rice sector will be integrated into the value chain perspective, i.e. our model will highlight the rice milling and packaging, and transportation and trading segments in the fifteen countries. Thus, the overall

cost associated with various options of doubling rice production in West Africa will be highlighted, as well as the optimal allocation of resources by production system and country.

## Tables and Figures

**Table 1: Rice consumption in West Africa**

| Country              | Total Consumption (Average 2009–2011) |                 | Population (2011)  |                 | Per Capita Consumption (Average 2009–2011) |
|----------------------|---------------------------------------|-----------------|--------------------|-----------------|--|
|                      | Metric tons                           | Share (percent) | Million            | Share (percent) | Kilograms                                  |
| Benin                | 414,583                               | 3.2             | 9,794,814          | 3.2             | 42   |
| Burkina Faso         | 426,605                               | 3.3             | 16,024,650         | 5.2             | 27   |
| Cape Verde           | 32,955                                | 0.3             | 493,565            | 0.2             | 67   |
| Côte d'Ivoire        | 1,403,694                             | 10.7            | 19,361,219         | 6.2             | 73   |
| Gambia, The          | 165,888                               | 1.3             | 1,735,943          | 0.6             | 96   |
| Ghana                | 705,130                               | 5.4             | 24,859,530         | 8.0             | 28   |
| Guinea               | 1,336,069                             | 10.2            | 11,171,750         | 3.6             | 120  |
| Guinea Bissau        | 175,207                               | 1.3             | 1,626,879          | 0.5             | 108  |
| Liberia              | 413,705                               | 3.2             | 4,084,449          | 1.3             | 101  |
| Mali                 | 1,509,514                             | 11.5            | 14,453,813         | 4.7             | 104  |
| Niger                | 173,997                               | 1.3             | 16,498,834         | 5.3             | 11   |
| Nigeria              | 4,442,298                             | 33.8            | 164,072,033        | 52.9            | 27   |
| Senegal              | 1,000,279                             | 7.6             | 13,340,440         | 4.3             | 75   |
| Sierra Leone         | 766,989                               | 5.8             | 5,873,489          | 1.9             | 131  |
| Togo                 | 158,182                               | 1.2             | 6,473,482          | 2.1             | 24   |
| <b>All Countries</b> | <b>13,125,093</b>                     | <b>100.0</b>    | <b>309,864,890</b> | <b>100.0</b>    | <b>42</b>                                  |

Source: FAO (2014).

**Table 2: Rice consumption, population, and income, percent annual average growth, 1994–2011**

| Country           | Rice Consumption | Population | Real Income | Per Capita Income |
|-------------------|------------------|------------|-------------|-------------------|
| Benin             | 5.2              | 3.2        | 4.3         | 1.1               |
| Burkina Faso      | 8.2              | 2.9        | 5.7         | 2.7               |
| Cape Verde        | 3.9              | 1.6        | 9.0         | 7.2               |
| Côte d'Ivoire     | 3.3              | 2.2        | 1.8         | -0.4              |
| Gambia, The       | 1.7              | 3.1        | 3.5         | 0.4               |
| Ghana             | 5.9              | 2.5        | 5.2         | 2.6               |
| Guinea            | 2.4              | 2.9        | 3.1         | 0.3               |
| Guinea Bissau     | 2.7              | 2.3        | 1.4         | -0.8              |
| Liberia           | 1.8              | 3.5        | 5.0         | 1.5               |
| Mali              | 5.4              | 2.9        | 5.2         | 2.2               |
| Niger             | 4.5              | 3.7        | 3.3         | -0.4              |
| Nigeria           | 4.3              | 2.6        | 5.6         | 2.9               |
| Senegal           | 3.3              | 2.8        | 3.6         | 0.9               |
| Sierra Leone      | 3.4              | 1.9        | 2.1         | 0.3               |
| Togo              | 6.5              | 2.6        | 2.2         | -0.4              |
| <b>ECOWAS</b>     | <b>4.0</b>       | <b>2.7</b> | <b>4.9</b>  | <b>2.1</b>        |
| <b>ECOWAS-NGA</b> | <b>3.9</b>       | <b>2.8</b> | <b>3.6</b>  | <b>0.8</b>        |

Source: FAO (2014), UN-DESA (2014), and World Bank (2014).

Note: ECOWAS-NGA: ECOWAS excluding Nigeria.

**Table 3: Rice production, area, and productivity in 2010, West Africa**

| Country              | Production of Paddy |              | Planted area     |              | Population         |              | Productivity |            |
|----------------------|---------------------|--------------|------------------|--------------|--------------------|--------------|--------------|------------|
|                      | Ton                 | Share        | Hectare          | Share        | Individual         | Share        | Ton/Ha       | Ton/capita |
| Benin                | 124,975             | 1.0          | 47,058           | 0.8          | 9,511,082          | 3.2          | 2.7          | 1.3        |
| Burkina Faso         | 270,658             | 2.2          | 133,737          | 2.3          | 15,540,284         | 5.2          | 2.0          | 1.7        |
| Côte d'Ivoire        | 722,609             | 5.9          | 394,868          | 6.7          | 18,976,588         | 6.3          | 1.8          | 3.8        |
| Gambia               | 99,890              | 0.8          | 86,150           | 1.5          | 1,680,640          | 0.6          | 1.2          | 5.9        |
| Ghana                | 491,603             | 4.0          | 181,228          | 3.1          | 24,262,901         | 8.1          | 2.7          | 2.0        |
| Guinea               | 1,498,962           | 12.2         | 809,000          | 13.7         | 10,874,453         | 3.6          | 1.9          | 13.8       |
| Guinea Bissau        | 209,240             | 1.7          | 100,510          | 1.7          | 1,586,624          | 0.5          | 2.1          | 13.2       |
| Liberia              | 296,090             | 2.4          | 251,230          | 4.3          | 3,957,004          | 1.3          | 1.2          | 7.5        |
| Mali                 | 2,305,612           | 18.8         | 686,496          | 11.7         | 13,989,110         | 4.6          | 3.4          | 16.5       |
| Niger                | 29,963              | 0.2          | 20,055           | 0.3          | 15,893,746         | 5.3          | 1.5          | 0.2        |
| Nigeria              | 4,472,520           | 36.5         | 2,432,630        | 41.3         | 159,685,249        | 53.1         | 1.8          | 2.8        |
| Senegal              | 604,043             | 4.9          | 147,208          | 2.5          | 12,947,311         | 4.3          | 4.1          | 4.7        |
| Sierra Leone         | 1,026,671           | 8.4          | 549,022          | 9.3          | 5,751,976          | 1.9          | 1.9          | 17.8       |
| Togo                 | 110,109             | 0.9          | 47,403           | 0.8          | 6,306,014          | 2.1          | 2.3          | 1.7        |
| <b>All countries</b> | <b>12,262,945</b>   | <b>100.0</b> | <b>5,886,595</b> | <b>100.0</b> | <b>300,962,982</b> | <b>100.0</b> | <b>2.1</b>   | <b>4.1</b> |

Source: FAO (2014).

**Table 4: Production of paddy by country, average annual growth rate**

|                   | 1990–2000  | 2001–2011  | 2001–2007  | 2008–2011   |
|-------------------|------------|------------|------------|-------------|
| Benin             | 17.7       | 16.8       | 7.2        | 33.7        |
| Burkina Faso      | 9.6        | 17.2       | -2.8       | 52.1        |
| Côte d'Ivoire     | -0.8       | 1.3        | -0.1       | 3.9         |
| Gambia            | 10.2       | 27.5       | -2.5       | 80.0        |
| Ghana             | 14.4       | 8.3        | -3.0       | 28.1        |
| Guinea            | 4.4        | 3.7        | 3.1        | 4.7         |
| Guinea Bissau     | -0.7       | 6.4        | 3.3        | 11.8        |
| Liberia           | 7.2        | 6.6        | 6.3        | 7.2         |
| Mali              | 11.8       | 10.9       | 8.0        | 16.0        |
| Niger             | -1.1       | -0.4       | 5.2        | -10.2       |
| Nigeria           | 3.6        | 4.2        | 0.3        | 11.1        |
| Senegal           | 4.9        | 12.4       | 2.2        | 30.4        |
| Sierra Leone      | -8.1       | 20.1       | 22.0       | 16.7        |
| Togo              | 13.9       | 6.3        | 2.9        | 12.2        |
| <b>ECOWAS</b>     | <b>2.8</b> | <b>5.4</b> | <b>2.0</b> | <b>11.3</b> |
| <b>ECOWAS-NGA</b> | <b>2.5</b> | <b>6.7</b> | <b>3.6</b> | <b>12.0</b> |

Source: FAO (2014).

Note: ECOWAS-NGA: ECOWAS excluding Nigeria

**Table 5: Rice consumption coverage rate and net imports in West Africa**

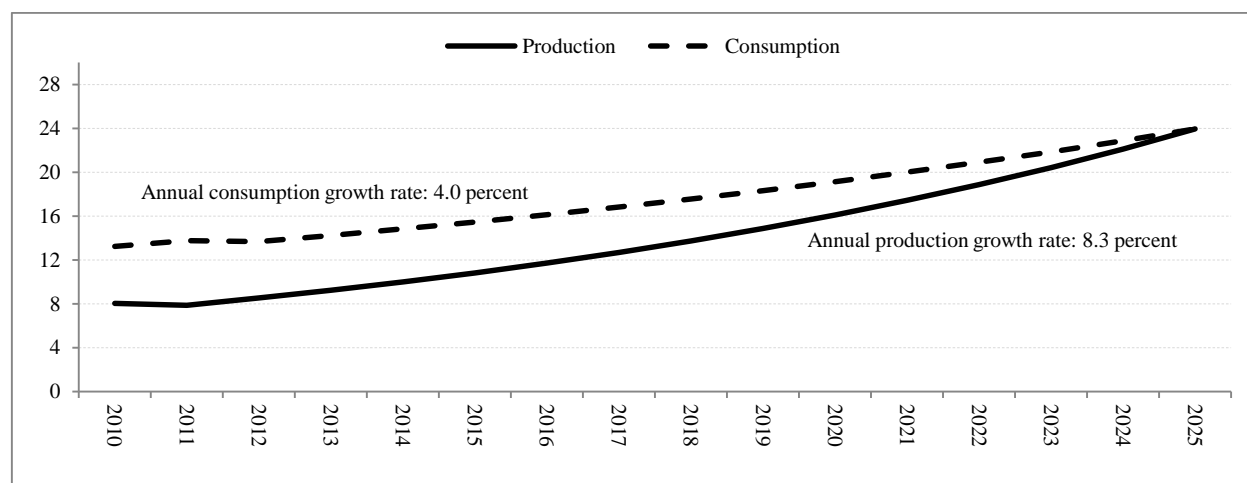
|               | Consumption Coverage Rate (percent) |             |             | Net Imports (1000 metric tons) |             |             |
|---------------|-------------------------------------|-------------|-------------|--------------------------------|-------------|-------------|
|               | 1980–1989                           | 1990–1999   | 2000–2012   | 1980–1989                      | 1990–1999   | 2000–2012   |
| Benin         | 19.5                                | 18.8        | 25.4        | 25                             | 51          | 168         |
| Burkina Faso  | 65.5                                | 32.7        | 33.7        | 17                             | 90          | 196         |
| Côte d'Ivoire | 55.8                                | 53.9        | 35.1        | 269                            | 387         | 860         |
| Gambia The    | 31.6                                | 31.2        | 18.8        | 55                             | 42          | 100         |
| Ghana         | 57.5                                | 44.3        | 31.1        | 43                             | 137         | 436         |
| Guinea        | 75.6                                | 69.4        | 73.5        | 90                             | 184         | 260         |
| Guinea-Bissau | 77.8                                | 86.8        | 52.8        | 17                             | 17          | 78          |
| Liberia       | 67.1                                | 61.7        | 45.8        | 83                             | 55          | 171         |
| Mali          | 76.7                                | 94.1        | 87.7        | 41                             | 18          | 111         |
| Niger         | 62.3                                | 83.9        | 32.7        | 24                             | 10          | 164         |
| Nigeria       | 68.0                                | 75.7        | 55.1        | 543                            | 487         | 1916        |
| Senegal       | 18.9                                | 21.6        | 20.8        | 353                            | 460         | 886         |
| Sierra Leone  | 82.9                                | 76.6        | 73.2        | 68                             | 71          | 149         |
| Togo          | 26.3                                | 36.1        | 34.0        | 39                             | 50          | 114         |
| <b>ECOWAS</b> | <b>60.3</b>                         | <b>63.8</b> | <b>50.5</b> | <b>1668</b>                    | <b>2057</b> | <b>5609</b> |

Source: Authors' calculations based on data from USDA (2014).

**Table 6: West African rice consumption outlook**

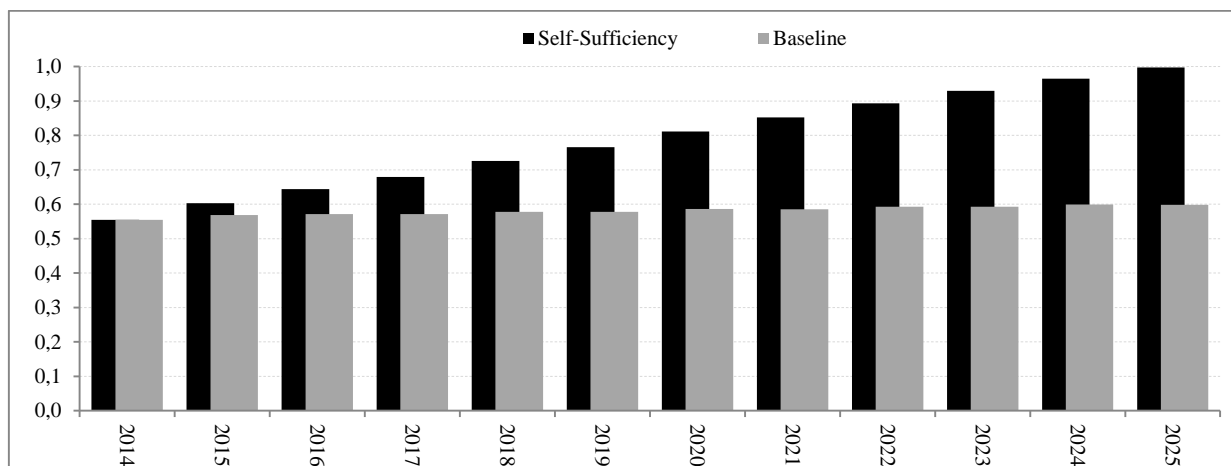
| Scenario          | Total consumption 2011<br>(million metric tons) | Per capita consumption (kg) |      | Total consumption 2025<br>(million metric tons) | Variation 2011-25<br>(Percent) |        | Variation 1994-08<br>(Percent) |        |
|-------------------|---|-----------------------------|------|---|--------------------------------|--------|--------------------------------|--------|
|                   |   | 2011                        | 2025 |   | Period                         | Annual | Period                         | Annual |
|                   | <b>Stability</b>                                | 13.8                        | 44.4 | 44.1  | 20.1                           | 45.7   | 2.7                            | 91.0   |
| <b>Trend</b>      | 13.8  | 44.4                        | 52.6 | 23.9  | 73.5                           | 4.0    | 91.0                           | 4.7    |
| <b>Structural</b> | 13.8  | 44.4                        | 49.9 | 22.7  | 64.6                           | 3.6    | 91.0                           | 4.7    |

Source: Authors' calculation based on data from FAO (2014), World Bank (2014), and UN-DESA (2014).

**Figure 1: Consumption and production projection, 2011–2025 (metric tons)**

Source: Authors' calculations based on data from FAO (2014), World Bank (2014), and UN-DESA (2014).

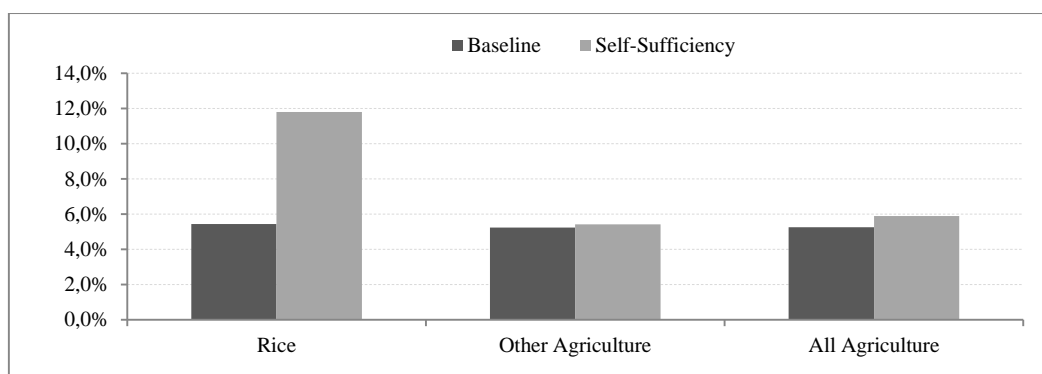
**Figure 2: Regional self-sufficiency rates under alternate scenarios**



Source: Results of the simulation.

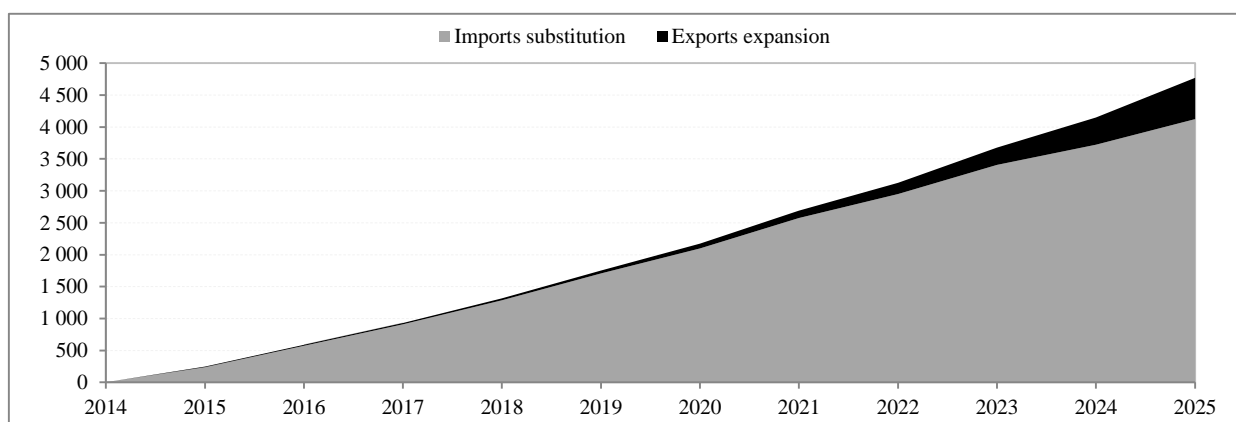
Note: self-sufficiency rate = Production-to-Consumption Ratio

**Figure 3: Regional annual growth rates for agricultural and non-agricultural sectors**



Source: Authors from the simulation results.

**Figure 4: Gain in Foreign Exchange compared to the baseline, Million \$ US**



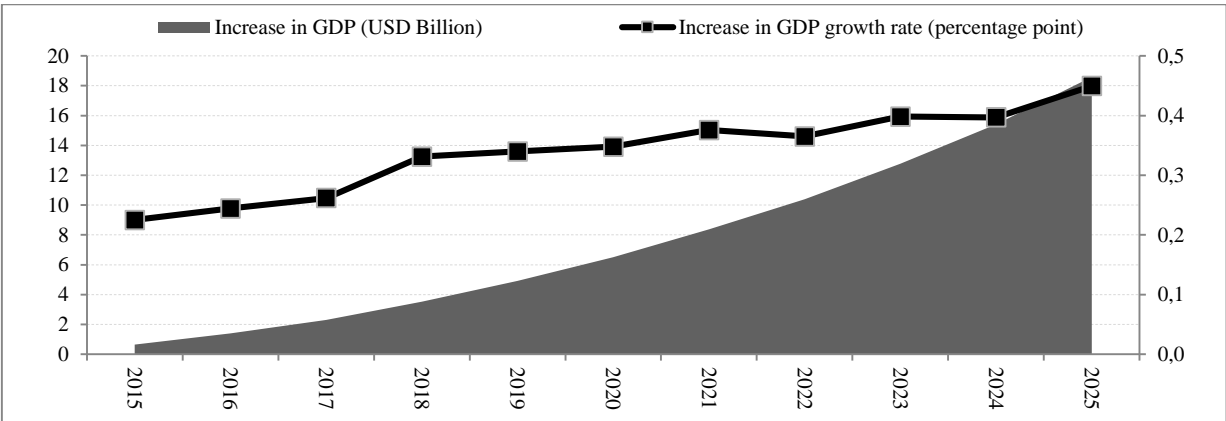
Source: Authors from the simulation results.

**Table 7: Changes in regional imports and exports, 2014–2025 (percent)**

|                         |         | Rice  | Other Agricultural Products | All Agricultural Products | Non-agricultural Products | National Economy |
|-------------------------|---------|-------|-----------------------------|---------------------------|---------------------------|------------------|
| <b>Baseline</b>         | Imports | 47.4  | 70.2                        | 56.0                      | 86.7                      | 84.0             |
|                         | Exports | 0.0   | 74.8                        | 74.8                      | 86.5                      | 85.3             |
| <b>Self-Sufficiency</b> | Imports | -79.3 | 76.6                        | -20.1                     | 90.6                      | 80.7             |
|                         | Exports | 84.5  | 72.8                        | 84.5                      | 79.3                      | 79.8             |

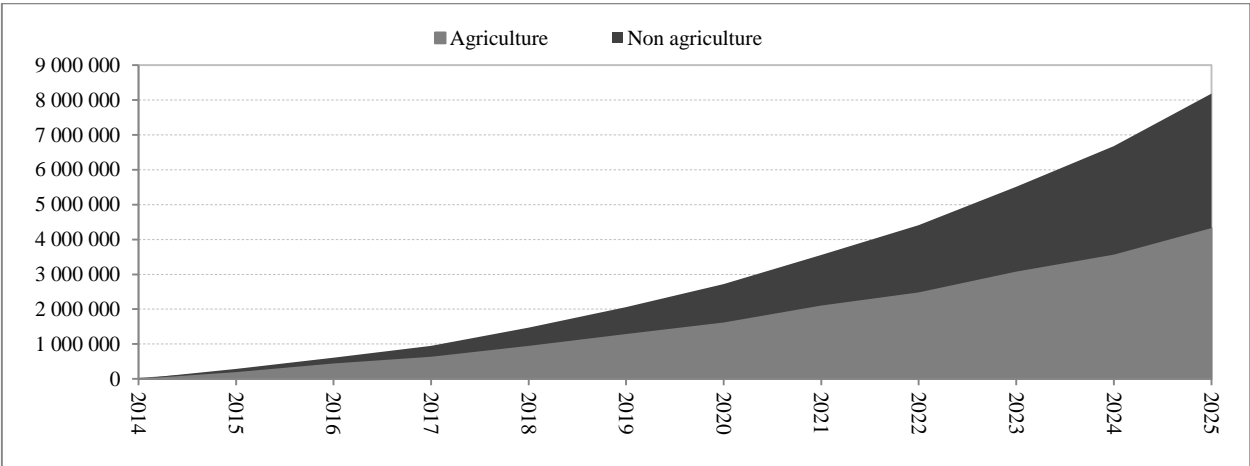
Source: Results of the simulation.

**Figure 5: Regional growth impact of rice self-sufficiency policy**



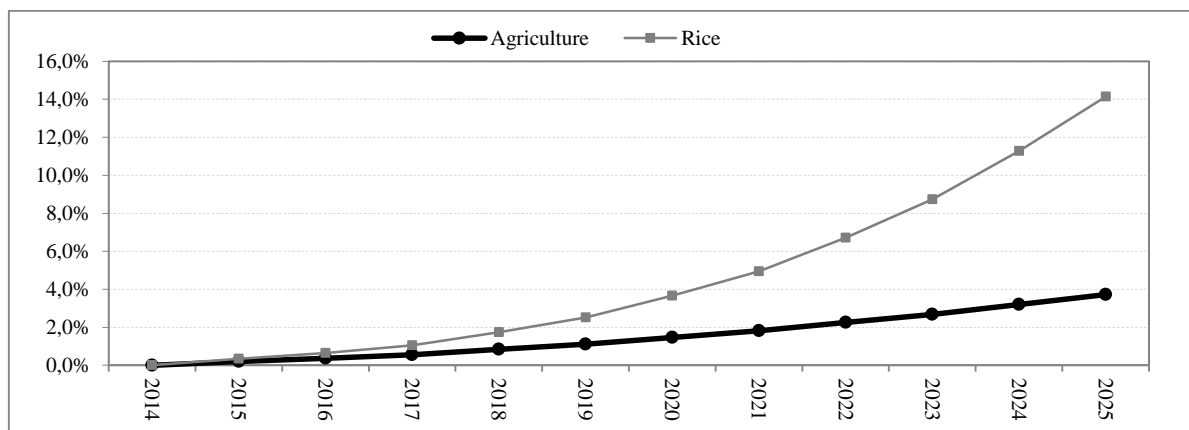
Source: Authors from the simulation results.

**Figure 6: Employment impact, 2014–2025 (number of individuals)**



Source: Authors from the simulation results.

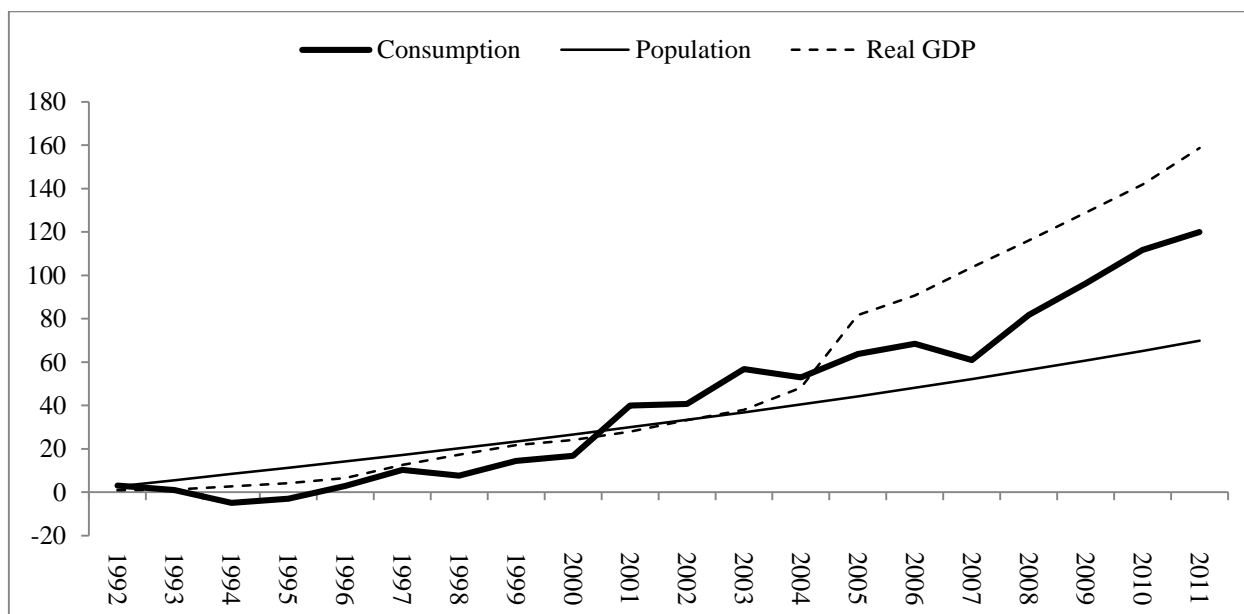
**Figure 7: Real consumption impact, percent change compared to the baseline simulation**



Source: Results from the simulation results.

## APPENDIX: SUPPLEMENTARY TABLES AND FIGURES

**Figure A.1 Trends in regional rice consumption, population, and real income (percent cumulative changes)**

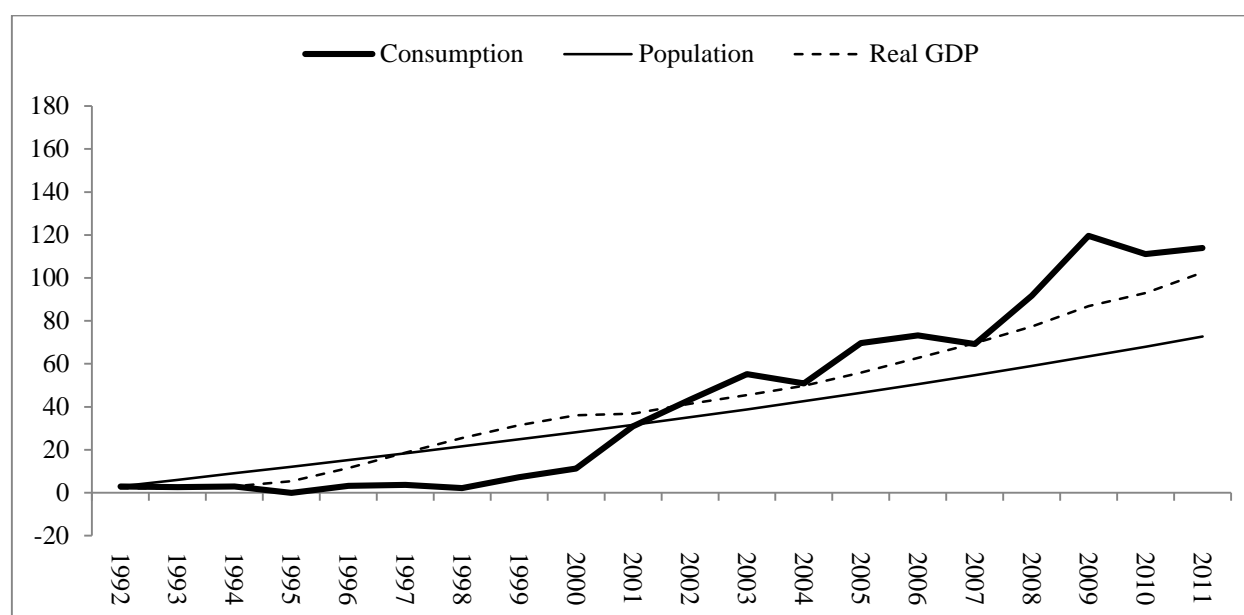


Source: Authors' calculations based on data from FAO (2014).

Note: Rice consumption is measured by apparent consumption, i.e. production plus imports minus exports.



**Figure A.2 Trends in rice consumption, population, and real income in ECOWAS without Nigeria (percent cumulative changes)**



**Source:** Authors' calculations based on data from FAO (2014).

**Note:** Rice consumption is measured by apparent consumption, i.e. production plus imports minus exports.

**Table A.1 Mapping of NRDS of West African states**

| Country              | Strategic option  | Priority axes and intervention actions  |
|----------------------|---|---|
| <b>Benin</b>         | Raise paddy production from 150,000 metric tons in 2009 to 600,000 metric tons in 2018  | <ul style="list-style-type: none"> <li>- Rice seeds</li> <li>- Fertilizers</li> <li>- Processing</li> <li>- Water control</li> <li>- Access to equipment</li> <li>- Access to technical innovations and professional knowledge</li> <li>- Access to credit</li> </ul>   |
| <b>Burkina Faso</b>  | Contribute to a sustainable increase in domestic rice production in quantity and quality to meet the needs and demands of consumers | <ul style="list-style-type: none"> <li>- Increase in cultivated area</li> <li>- Sustainable intensification of rice production</li> <li>- Valuation of rice production</li> <li>- Research dissemination, advisory support and capacity building of actors</li> </ul>   |
| <b>Côte d'Ivoire</b> | Achieve national production of 1.9 metric tons of milled rice in 2016 and 2.1 metric tons in 2018.                                  | <ul style="list-style-type: none"> <li>- Technical support to production</li> <li>- Support the promotion of local rice</li> </ul>  |
| <b>Ghana</b>         | Increase from 320,000 metric tons of paddy in 2008 to 1,500,000 metric tons in 2018   | <ul style="list-style-type: none"> <li>- Seeds</li> <li>- Fertilizers</li> <li>- Irrigation and water management</li> <li>- Agricultural council</li> <li>- Mechanization</li> <li>- Quality improvements</li> <li>- Market access</li> <li>- Access to credit</li> <li>- Improvement in the general environment</li> </ul> |
| <b>Guinea</b>        | Ensure rice self-sufficiency in the medium term and export in sub-regional and international markets in the longer term             | <ul style="list-style-type: none"> <li>- Development of the financial system</li> <li>- Marketing and distribution of fertilizers</li> <li>- Rice marketing and processing</li> <li>- Irrigation and investment in water regulation technologies</li> </ul>   |

**Source:** ECOWAS, UEMOA, and NCPA (2014) compiled from the countries' NRDS.

**Table A.1 Mapping of NRDS of West African states (continued)**

| Country             | Strategic option   | Priority axes and intervention actions  |
|---------------------|--|---|
| <b>Mali</b>         | Produce 2,500,000 metric tons of paddy in 2012, and be a net rice exporter                                       | <ul style="list-style-type: none"> <li>- Seed production</li> <li>- Development and maintenance of genetic resources</li> <li>- Sustainability of rice land-use systems</li> <li>- Marketing and distribution of fertilizers</li> <li>- Post-harvest operations and rice marketing</li> <li>- Irrigation and investment in water regulation techniques</li> <li>- Technology research and dissemination and capacity building</li> <li>- Access to agricultural credit</li> </ul> |
| <b>Niger</b>        | Triple national annual production which is currently 135,000 metric tons to achieve self-sufficiency in 2020     | <ul style="list-style-type: none"> <li>- Capacity building</li> <li>- Production infrastructure</li> <li>- Supply of inputs</li> <li>- Processing and marketing</li> <li>- Institutional environment</li> </ul>   |
| <b>Nigeria</b>      | Increase rice production in Nigeria from 3.4 metric tons of paddy in 2007 to 12,850,000 metric tons in year 2018 | <ul style="list-style-type: none"> <li>- Processing and marketing</li> <li>- Land development, irrigation development and paddy production</li> <li>- Seed development</li> <li>- Development of fertilizers and production</li> </ul>  |
| <b>Liberia</b>      | Increase from 199,000 metric tons in 2009 to 1,128,125 metric tons in 2018 to achieve full self-sufficiency      | <ul style="list-style-type: none"> <li>- Development of the seed system</li> <li>- Post-harvest and marketing operations</li> <li>- Water resource management</li> <li>- Mechanization</li> <li>- Research development</li> <li>- Development of the agricultural council</li> <li>- Human capacity building</li> <li>- Agriculture and credit funding</li> </ul>   |
| <b>Sierra Leone</b> | Achieve production of 3 million metric tons of paddy in 2018 to achieve full self-sufficiency.                   | <ul style="list-style-type: none"> <li>- Development of seed system</li> <li>- Post-harvest and marketing operations</li> <li>- Water resource management</li> <li>- Mechanization</li> <li>- Research development</li> <li>- Development of the agricultural council</li> <li>- Human capacity building</li> <li>- Agriculture and credit funding</li> </ul>   |
| <b>Senegal</b>      | 1,000,000 metric tons, equivalent to 1,500,000 metric tons of paddy, by 2012.                                    | <ul style="list-style-type: none"> <li>- Land development</li> <li>- Irrigation equipment</li> <li>- Production funding (production and post-harvest equipment)</li> <li>- Marketing</li> </ul>   |
| <b>Togo</b>         | Cover 128 percent of the country's needs in 2018   | <ul style="list-style-type: none"> <li>- Capacity building of actors</li> <li>- Support production</li> <li>- Support processing and marketing</li> </ul>   |

Source: ECOWAS, UEMOA, and NCPA (2014) compiled from the countries' NRDS.

**Table A.2 Income elasticity estimation results**

|                                    | <b>MG</b>                     | <b>PMG</b>                  | <b>DFE</b>                   |
|------------------------------------|-------------------------------|-----------------------------|------------------------------|
| <b>ECOWAS</b>                      |                               |                             |                              |
| Income elasticity                  | <b>0.500</b><br>(0.0542)      | <b>0.527</b><br>(0.00761)   | <b>0.988</b><br>(0.253)      |
| Price elasticity                   | <b>0.00412</b><br>(0.00517)   | <b>0.00340</b><br>(0.00329) | <b>0.00318</b><br>(0.00237)  |
| Adjustment coefficient             | <b>-0.584</b><br>(0.0919)     | <b>-0.275</b><br>(0.0921)   | <b>-0.331</b><br>(0.0376)    |
| <b>High Per Capita Consumption</b> |                               |                             |                              |
| Income elasticity                  | <b>0.645</b><br>(0.0384)      | <b>0.530</b><br>(0.00762)   | <b>1.179</b><br>(0.363)      |
| Price elasticity                   | <b>-0.000722</b><br>(0.00673) | <b>0.00430</b><br>(0.00358) | <b>0.000953</b><br>(0.00258) |
| Adjustment coefficient             | <b>-0.607</b><br>(0.149)      | <b>-0.387</b><br>(0.151)    | <b>-0.356</b><br>(0.0544)    |
| <b>Low Per Capita Consumption</b>  |                               |                             |                              |
| Income elasticity                  | <b>0.306</b><br>(0.0885)      | <b>0.433</b><br>(0.0126)    | <b>0.634</b><br>(0.329)      |
| Price elasticity                   | <b>0.0106</b><br>(0.00795)    | <b>0.00162</b><br>(0.00239) | <b>0.00261</b><br>(0.00439)  |
| Adjustment coefficient             | <b>-0.553</b><br>(0.0970)     | <b>-0.306</b><br>(0.0971)   | <b>-0.381</b><br>(0.0586)    |

**Source:** Authors' calculations based on data from UN-DESA (2014), World Bank (2014) and IMF (2014).

Note: The standard errors are included between parentheses

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